Evaluation of Khartoum Urban Poor Programme, Sudan

Terms of Reference

Oxfam GB Programme Evaluation

October 2008

Commissioned by: Oxfam GB

Evaluators: Dr. Hassan Ahmed Abdel Ati, Idris El Tahir El Nayal, Ms. Samah Hussein
Oxfam GB –Khartoum urban programme review
Khartoum State
Term Of Reference (TOR)

Context:
The Sudan longest civil war in the South for more than 40 years and drought stroked some parts of the country as from early 80th of the last decade have led to the loss of people’s assets, destruction of social structures and rural economy system, resulting in high level of poverty in rural and urban areas. Most of the people flee their areas and become displaced in big cities and of course the capital, seeking for income and security. Khartoum stretched very much with millions of people living at the periphery of the town in camps, squatter and unplanned area and suffers from poor socio-economic situation, lack of assets and properties, inadequate social basic services. This situation has led to great vulnerability and poor livelihood of most of IDPs and urban poor.

Millions of primary-age children in Sudan are unable to attend school due to socio-economic, cultural and political factors. Inadequate and declining public expenditure on education (less than 0.9 of GDP) and decentralisation policy are among major factors leading to the deteriorating situation of primary education. Many primary schools are overcrowded with more than 150 children per class, buildings are dilapidated and without adequate latrines and water, quality of teaching is poor and often undertaken by unqualified volunteers. Teaching resources such as textbooks and furniture are rare or non-existent and the overall environment has lead to alarming dropout rates.

Programme Background

Oxfam GB has worked in Sudan since 1983 and has established a strong competency in the provision of basic social services and local understanding through strong partnerships and working with others.

Khartoum urban programme is implementing two projects: (attached)

1. Basic education for IDPs and urban poor;
2. Urban livelihood project.

Review purpose:
Oxfam GB is undertaking strategic review for it’s programme in Sudan to inform better decisions on future strategies and how and what Oxfam GB should do differently to have greater impact and lasting change for poor people. In this regard, Khartoum urban programme staff initiates programme review to have information on programme performance, impact, appropriateness of implementation and approach, lessons learnt. Also the review will include comprehensive contextual analysis with special focus on policy and practice.
change and to provide recommendations and guidance on ways and strategies for sustainability and strategic future intervention.

Reference to that, there should be a need to focus on different projects activities, target beneficiaries, geographical location, as well as critical assessment of project success, impact, sustainability and strategic future intervention as well as good analysis of the current context and opportunities for change.

**Specific Tasks:**

- Review and evaluate programme intervention throughout the period against overall and specific objectives and outputs as identified in the projects documents.
- Assess the appropriateness and effectiveness of the approach used (capacity building, advocacy, services provision, community involvement etc.) and identifies how Oxfam GB role could be stronger in the future.
- Identify strengths; opportunities, weaknesses and threats and provide information on what Oxfam GB could do better.
- Assess to what degree the programme is gender aware and draw lessons for good practice. (Are there opportunities for social, economic, cultural etc change that could have been taken as advantage for increased girls’ education? Increased women’s role? etc).
- Evaluate and assess the impact of the 2 projects on beneficiary’s live, performance, how far it met their required needs and projects objectives.
- Provide context analysis on socio-economic and political situation and problems- and needs of the target group.
- Analyse current situation of primary education in general, in programme area focus on policies and practices governing education?
- Help Oxfam understand the nature and extent of poverty among various groups in Oxfam GB programme area and what opportunities does Oxfam GB have in lifting poor people out of poverty in future? What national policy and / or practices of government and private sector are providing opportunities for change? How change happens?.
- Explore the relevance of Oxfam GB work to the current and changing political/ social, cultural and economic context and provide recommendations for future intervention. (How do you think the political, economical and social picture will be changing over the next 5-10 years and why? What does all these means for people’s capacity to earn a living, have access to economic resources? For children to have access to good quality basic education? For people’s to influence decisions and advocate for their rights etc.

**Methodology / Team:**

The review has to be based on an active participatory and cross learning process that involves stakeholders, community and partners based on both qualitative and quantitative methodological approaches, using:
Secondary data findings and statements identified from review of relevant documents including, but not limited to: Projects documents, quarterly reports, implementation plans, and projects documents at partners' locations. The programme will avail all needed documents. Also there is need for comprehensive literature reviews in related Government Ministries, departments and institutions, research and academics institutions, UN etc to inform current context analysis and opportunities for change.

Primary data will be gathered through field visits and interview target beneficiaries, stakeholders related to the project, Oxfam GB staff and partners on current project and future perspective. The participation of partners in the review should be maintained at all times and at all levels, reflecting opinions about contribution of the programme to improved livelihood. Also comprehensive fieldwork using participatory research methods that directly involve target groups, representatives of partners, community members and community leaders, CBOs, NGOs and any other organisations and local government authority at the localities are important.

Suggested Team:
The team has to be composed of one consultant (team leader) who has well experience in community and organizational development and has good research and analytical skills to be able to provide information for future response and strategies.

The consultant has full right to select his core team in coordination with Oxfam GB programme staff. The consultant has to meet dead lines and achieve the review in line of the objectives.

Consultant responsibilities:
• Develop mechanism/ methods for the evaluation.
• Develop the draft and final report
• Conduct debriefing session for Oxfam GB staff, receiving comments and'
• Submit final report.

Oxfam responsibilities:
• Link the consultant with the reliable partners and stakeholders.
• Link the consultant with any government institutions needed.
• Facilitate any necessary permits needed for the review,
• Avail relevant information and documents needed for the consultant.

OUTPUTS:
In general the review is expected to produce a comprehensive report which including assessment of project concept and design, project relevance, achievement, weaknesses, strengths, constraints, lessons learned, sustainability and future strategic intervention.

DURATION:
This Contract covers one month commencing on .......... and shall expire by satisfactory completion of the services and delivery of the report, by ............

**Payments:**
Payments will be done in local currency and conducted as follows:

60% advance payment upon signature of the contract while 40% to be paid upon satisfactory completion of the assignment as attached agreement.